



Secretariat: Canada (SCC)
Secretary: A. Hussein

November 10, 2003

Subject: Circulation of Committee Draft 1 of ISO 14064 Greenhouse Gases Part 2

Dear Sir/Madam:

I am pleased to send you for comment, the first Committee Draft of *ISO 14064: Greenhouse gases - Part 2: Specification for the quantification, monitoring and reporting of project emissions and removals*. Please return comments using the ISO comments template no later than February 10, 2004 to the ISO TC207 Working Group 5 on Climate Change Secretary Kevin Boehmer (kevin.boehmer@csa.ca).

ISO TC207 Working Group 5 on Climate Change has scheduled a meeting from March 8 to 12, 2004 in the United Kingdom to discuss and resolve Committee Draft comments. The Convenor of ISO TC207 Working Group 5, Dr. Chan Kook Weng, would like to sincerely thank all experts who have contributed to the development of the attached Committee Draft.

Yours Sincerely,

Ahmad Hussein
ISO TC207 Secretary



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English title

ISO 14064: Greenhouse gases - Part 2: Specification for the quantification, monitoring and reporting of project emissions and removals

French title

ISO 14064: Gaz à effet de serre - Partie 2: Spécification pour la quantification, le contrôle et la déclaration des émissions au niveau de projet et leur suppression

Reference language version: English French Russian

Introductory note

Attached for comment is Committee Draft 1 of ISO 14064 Part 2. Please prepare and return separate comments tables for each Part of the draft Standard.

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Greenhouse gases - Part 2: Specification for the quantification, monitoring and reporting of project emissions and removals

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53 **Foreword**

54

55 ISO (the International Organization for Standardization) is a worldwide federation of
56 national standards bodies (ISO member bodies). The work of preparing International
57 Standards is normally carried out through ISO technical committees. Each member body
58 interested in a subject for which a technical committee has been established has the
59 right to be represented on that committee. International organizations, governmental and
60 non-governmental, in liaison with ISO, also take part in the work. ISO collaborates
61 closely with the International Electrotechnical Commission (IEC) on all matters of
62 electrotechnical standardization.

63

64 International Standards are drafted in accordance with the rules given in the ISO/IEC
65 Directives, part 3.

66

67 The main task of technical committees is to prepare International Standards. Draft
68 International Standards accepted by the technical committees are circulated to the
69 member bodies for voting. Publication as an International Standard requires approval by
70 at least 75 % of the members casting a vote.

71

72 Attention is drawn to the possibility that some of the elements of this International
73 Standard may be the subject of patent rights. ISO shall not be held responsible for
74 identifying any or all such patent rights.

75

76 ISO 14064-2 was prepared by Technical Committee ISO/TC 207, Environmental
77 management, Working Group 5 on Climate Change.

78

78 **Introduction**

79

80 Climate change has been identified as one of the greatest challenges facing nations,
81 governments, business and citizens over upcoming decades. Climate change has
82 implications for a number of earth's systems; natural, human and economic and could
83 lead to significant changes in resource use, production and economic activity. In
84 response, international, national, regional and local initiatives are being developed and
85 implemented to limit the growth of greenhouse gas (GHG) concentrations in the Earth's
86 atmosphere. Many GHG initiatives rely on the quantification, monitoring, reporting and
87 verification of GHG emissions and/or removals.

88

89 *ISO 14064 Greenhouse gases* is comprised of three Parts:

90

- 91 • *ISO 14064 Greenhouse gases – Part 1: Specification for the quantification,*
92 *monitoring and reporting of organization emissions and removals;*
- 93 • *ISO 14064 Greenhouse gases - Part 2: Specification for the quantification,*
94 *monitoring and reporting of project emissions and removals;*
- 95 • *ISO 14064 Greenhouse gases - Part 3: Specification and guidance for*
96 *validation, verification and certification.*

96

97 This International Standard is expected to benefit entities, governments, project
98 proponents and stakeholders worldwide by providing clarity and consistency for
99 quantifying, monitoring, reporting and verifying greenhouse gases. Specifically, this
100 standard will:

101

- 102 • Enhance the environmental integrity of GHG quantification;
- 103 • Enhance the credibility, consistency, and transparency of GHG accounting and
104 reporting, including GHG project emission reductions and removal
105 enhancements;
- 106 • Facilitate the development and implementation of organization GHG
107 management strategies and plans and GHG projects;
- 108 • Facilitate the development and implementation of GHG projects;
- 109 • Allow entities to track performance and progress in the reduction of GHG
110 emissions and/or increase in GHG removals;
- 111 • Assisting in the identification of GHG risks or liabilities;
- 112 • Increase investor confidence;
- 113 • Facilitate the crediting and trade of GHG emission reductions or removal
114 enhancements.

114

115 Users of this International Standard may find benefit in some of the following
116 applications:

117

- 118 • Corporate risk management; for example, the identification and management of
119 GHG-related liabilities and assets;
- 120 • Voluntary initiatives; for example, participation in voluntary GHG registry or
121 reporting initiatives;
- 122 • GHG markets; for example, the buying and selling of GHG allowances or credits;
- 123 • Regulatory/government reporting; for example, credit for early action or national
124 reporting/inventory schemes.

124

125 GHG projects aim to reduce GHG emissions and/or enhance GHG removals over a fixed
126 duration. For GHG projects to be comparable and interchangeable among GHG
127 schemes and project proponents, a standardized approach of GHG accounting is
128 required. *ISO 14064 Greenhouse gases - Part 2: Specification for the quantification,*
129 *monitoring and reporting of project emissions and removals* specifies requirements for
130 quantifying, monitoring and reporting of GHG emissions reductions and/or removal
131 enhancements from GHG projects.

132
133 Quantification of project-level GHG emissions, removals, emission reductions and
134 removal enhancements is challenging because actual project performance is assessed
135 against a hypothetical baseline. The baseline is a combination of the baseline scenario,
136 which generally includes a qualitative assessment to justify the most appropriate
137 baseline, and baseline procedures, which generally include methodologies to quantify
138 GHG emissions and removals attributable to the baseline scenario. The baseline
139 represents GHG emissions and removals that would have occurred in the absence of
140 the project. Consequently, it is difficult, and generally impossible, to verify baseline GHG
141 emissions and removals. Therefore, the project proponent should demonstrate that the
142 baseline is conservative and robust, representing the best estimate of GHG emissions
143 and removals that would have happened in the absence of the project. The project
144 proponent must justify that the project would not have happened as part of “business as
145 usual”, in which case the project itself would form part of the baseline.

146
147 This International Standard specifies minimum requirements and additional information
148 for the quantification, monitoring and reporting of GHG projects. However, this
149 International Standard should be applied along with any additional requirements and
150 guidance provided by an applicable GHG scheme(s) and relevant standard(s). In cases
151 where the project proponent subscribes to a GHG scheme, the project proponent should
152 consider applicable requirements and guidance before application of this International
153 Standard. In cases where the project proponent subscribes to the United Nations
154 Framework Convention on Climate Change (UNFCCC) Kyoto Protocol’s Clean
155 Development Mechanism (CDM) or Joint Implementation (JI) Mechanism, this
156 International Standard provides additional information in Annex A.

157
158 *ISO 14064 Greenhouse gases - Part 2: Specification for the quantification, monitoring*
159 *and reporting of project emissions and removals* does not specify requirements for
160 second or third party validation/verification bodies and validators/verifiers in providing
161 assurance against GHG claims from projects. Such requirements may be the authority
162 of the applicable GHG scheme(s) or may be found in *ISO 14064 Greenhouse gases -*
163 *Part 3: Specification and guidance for validation, verification and certification.*

164
165 The process to recognize certified GHG emission reductions or removal enhancements
166 as GHG units (eg, credits) is an extension of the GHG project cycle. The crediting
167 process, which is the authority of a GHG scheme, is not included in the specifications of
168 this International Standard. Although the quantification of GHG emission reductions and
169 removal enhancements forms the basis for certification and crediting of GHG units, the
170 process of certification and crediting may vary by GHG scheme.

171

172 **1 Scope**

173

174 This International Standard specifies requirements for GHG projects to quantify, monitor
175 and report GHG emissions, emission reductions, removals and removal enhancements.

176

177 This International Standard is GHG policy and scheme neutral. Where a GHG policy or
178 scheme is applicable, the requirements of that policy or scheme shall be additional to the
179 requirements of this International Standard. Where a requirement of this International
180 Standard prevents a project proponent from complying with applicable GHG policy or
181 scheme requirements, the requirement of the GHG policy or scheme shall take
182 precedence.

183

184

185 **2 Normative references**

186

187 The following referenced documents are indispensable for the application of this
188 document. For dated references, only the edition cited applies. For undated references,
189 the latest edition of the referenced document (including any amendments) applies.

190

191 *Secretary's Note: Need for normative references to be determined.*

192

193

194 **3 Definitions**

195

196 For the purposes of this document, the following terms and definitions apply.

197

198 **3.1 additionality**

199 criterion for assessing whether a GHG project has resulted in emission reductions or
200 removal enhancements in addition to what would have happened in the absence of that
201 project

202

203 **3.2 baseline**

204 most appropriate and best estimate of GHG emissions and removals that would have
205 occurred in the absence of the project

206

207 NOTE – The baseline is a combination of the baseline scenario, which generally
208 includes a qualitative assessment to justify the most appropriate baseline, and baseline
209 procedures, which generally includes methodologies to quantify GHG emissions and
210 removals attributable to the baseline.

211

212 **3.3 baseline scenario**

213 hypothetical circumstances describing general conditions and GHG sinks and sources in
214 the absence of the project

215

216 **3.4 baseline GHG emissions and removals**

217 quantitative value for the GHG emissions or removals corresponding to the baseline
218 scenario

219

220 **3.5 carbon dioxide equivalent (CO₂-e)**

221 unit for comparing the radiative forcing of a GHG to carbon dioxide

222

223 NOTE - Generally calculated using the quantity of a given GHG multiplied by its global
224 warming potential

225

226 **3.6 equivalence of service**

227 criterion to assess whether or not the services and/or products of the baseline are the
228 same as the project

229

230 NOTE – For example, the purpose of the project may be to maintain community
231 facilities. The service(s) and/or product(s) must be expressible by a quantitative
232 measure; for example, to light 1000 m³ of building floor space or to service 20
233 community facilities, in order to assure the equivalence of service of the baseline is the
234 same as the project.

235

236 **3.7 greenhouse gas (GHG)**

237 any gaseous constituent of the atmosphere that absorb and re-emit infrared radiation

238

239 NOTE – Common GHGs include Carbon dioxide (CO₂), Methane (CH₄), Nitrous oxide
240 (N₂O), Hydrofluorocarbons (HFCs), Perfluorocarbons (PFCs) and Sulphur hexafluoride
241 (SF₆)

242

243 **3.8 GHG source**

244 process or mechanism that releases GHG into the atmosphere

245

246 **3.9 GHG sink**

247 process or mechanism that absorbs GHG from the atmosphere or that captures and
248 stores a GHG from an emission source

249

250 **3.10 attributable GHG sources and sinks**

251 criterion used for the assessment of GHG sources and sinks in order to assign
252 responsibility for GHG emissions and removals, considering whether or not GHG
253 sources and sinks are owned and/or controlled by the project proponent, related to the
254 project, or affected by the project

255

256 NOTE – The project proponent is responsible for direct GHG emissions and removals by
257 GHG sources and sinks owned and/or controlled by the project proponent, because it
258 can direct the operation or activity. The project proponent is also responsible, as a
259 consequence of the project, for changes of indirect GHG emissions and removals by
260 GHG sources and sinks related by material and energy flows into and out of the project.
261 Finally, the project proponent is responsible, as a consequence of the project, for
262 changes of indirect GHG emissions and removals by GHG sources and sinks affected
263 by the project. GHG emissions and removals by GHG sources and sinks affected by the
264 project are generally beyond the control of the project proponent, and therefore, are
265 often referred to as leakage.

266

- 267 **3.11 GHG emissions**
268 release of GHGs to the atmosphere by GHG sources
269
270 NOTE – GHG emissions may be captured from a GHG source and stored in a GHG
271 sink.
272
- 273 **3.12 GHG removals**
274 absorption of GHGs from the atmosphere by biological GHG sinks
275
- 276 **3.13 GHG emission or removal factor**
277 factor relating activity data to absolute GHG emissions or removals
278
- 279 **3.14 GHG emission reduction**
280 difference (decrease) of GHG emissions between a baseline and project
281
- 282 **3.15 GHG removal enhancement**
283 difference (increase) of GHG removals between a baseline and project
284
- 285 **3.16 GHG project**
286 project that intends to cause GHG emission reductions and/or GHG removal
287 enhancements
288
289 NOTE – A GHG project occurs within a finite spatial and temporal boundary.
290
- 291 **3.17 GHG project proponent**
292 individual or organization that controls and has responsibility for the GHG project
293
- 294 **3.18 GHG report**
295 self-contained document (in printed or electronic form) prepared in accordance with ISO
296 14064 Part 1 or Part 2 intended to communicate the organization’s or project’s GHG
297 emissions, removals, emission reductions or removal enhancements during a specified
298 period of time and other related issues to its intended users
299
- 300 **3.19 GHG scheme**
301 voluntary or mandatory international, national, sub-national governmental or non-
302 governmental policy or regulatory authority that registers, accounts or manages GHG
303 emissions or removals
304
- 305 **3.20 global warming potential (GWP)**
306 *factor describing the radiative forcing impact of one unit of a given GHG relative to one*
307 *unit of carbon dioxide*
308
- 309 **3.21 monitoring**
310 assessment of GHG emissions and removals
311
312 NOTE – Assessments can be continuous or periodic and could include assessment of
313 inputs or outputs of GHG sources and sinks and/or the general conditions that may
314 influence GHG emissions and removals

315 **3.22 normal conditions**

316 range of values for specified parameters and typical practice used to describe and
317 maintain the typical performance for a GHG source or sink

318
319 **3.23 ownership and control**

320 criterion to account for whether or not the project proponent can direct the operation or
321 activity and has ultimate responsibility for an attributable GHG source or sink

322
323 **3.24 stakeholder**

324 individual or group concerned with, affected, or likely to be affected by the activities of
325 the organization or project

326
327 **3.25 uncertainty**

328 parameter, associated with the result of measurement or estimation, which characterizes
329 the dispersion of the values that could be reasonably attributed to the measured or
330 estimated quantity

331

332

333 **4 Principles**

334

335 Project-level GHG quantification, monitoring and reporting is based on a number of
336 principles to ensure reported data, information and related disclosures are:

- 337
- 338 • Free from material misstatement, avoid bias in their selection and presentation
and provide a credible and balanced account;
 - 339 • Capable of being depended upon by users to represent faithfully that which they
340 either purport to represent or could reasonably be expected to represent.

341

342 The project proponent shall apply the following principles to establish the project master
343 plan and GHG project reports and to quantify, monitor and report GHG emissions,
344 removals, emission reductions and removal enhancements;

345 a) Completeness: Include all GHG emissions and removals within project and
346 baseline GHG boundaries. Include GHG sources and sinks related to, or
347 affected by, the project and corresponding baseline. Estimate and justify GHG
348 sources or sinks not regularly monitored or quantified. Ensure that all information
349 material to users appears in reported GHG data or information in a manner
350 consistent with established project and baseline GHG boundaries, scope, time
351 period, and objectives of reporting.

352 b) Consistency: Ensure that quantification, monitoring and reporting procedures for
353 GHG emissions and removals are comparable over time and among projects.
354 Clearly justify and document any changes to the basis of quantification,
355 monitoring or reporting, and the consequences of such changes. In cases where
356 specific measurement data for GHG sources and sinks or other evidence is not
357 available, ensure consistency in the application of expert judgement, internally
358 and externally, over time and among projects.

359 c) Accuracy: Ensure that GHG quantification is as close as possible to the true
360 GHG emission or removal. Ensure that GHG quantification is systemically
361 neither over nor under true emissions or removals, as far as can be judged, and
362 that uncertainties are reduced as far as practicable. Ensure that sufficient

- 363 accuracy is achieved to enable users to make decisions related to reported GHG
364 data or information with reasonable assurance.
- 365 d) Transparency: Report GHG data and information on a regular basis in a clear,
366 factual, neutral and coherent manner cognizant of the needs and backgrounds of
367 users of the reported data or information. Obtain, record, compile, analyze and
368 document GHG data and information in a manner that enables validation and
369 verification. Document assumptions, references and methodologies such that
370 another party may reproduce reported data.
- 371 e) Conservativeness: In cases that lack transparency, completeness or certainty,
372 use conservative assumptions, values and procedures and provide information to
373 justify the conservativeness of the approach to ensure that GHG emission
374 reductions and removal enhancements are not overestimated.
- 375 f) Robustness: Ensure that the dependability of the information, procedures,
376 analysis and assertions are demonstrated in the project master plan and GHG
377 project reports. Demonstrate that the baseline, and consequently, the GHG
378 emission reductions and removal enhancements are conservative and
379 dependable, such that reliable results are maintained over a range of probable
380 assumptions.
- 381
382

383 **5 Requirements for GHG projects**

384 **5.1 The GHG project cycle**

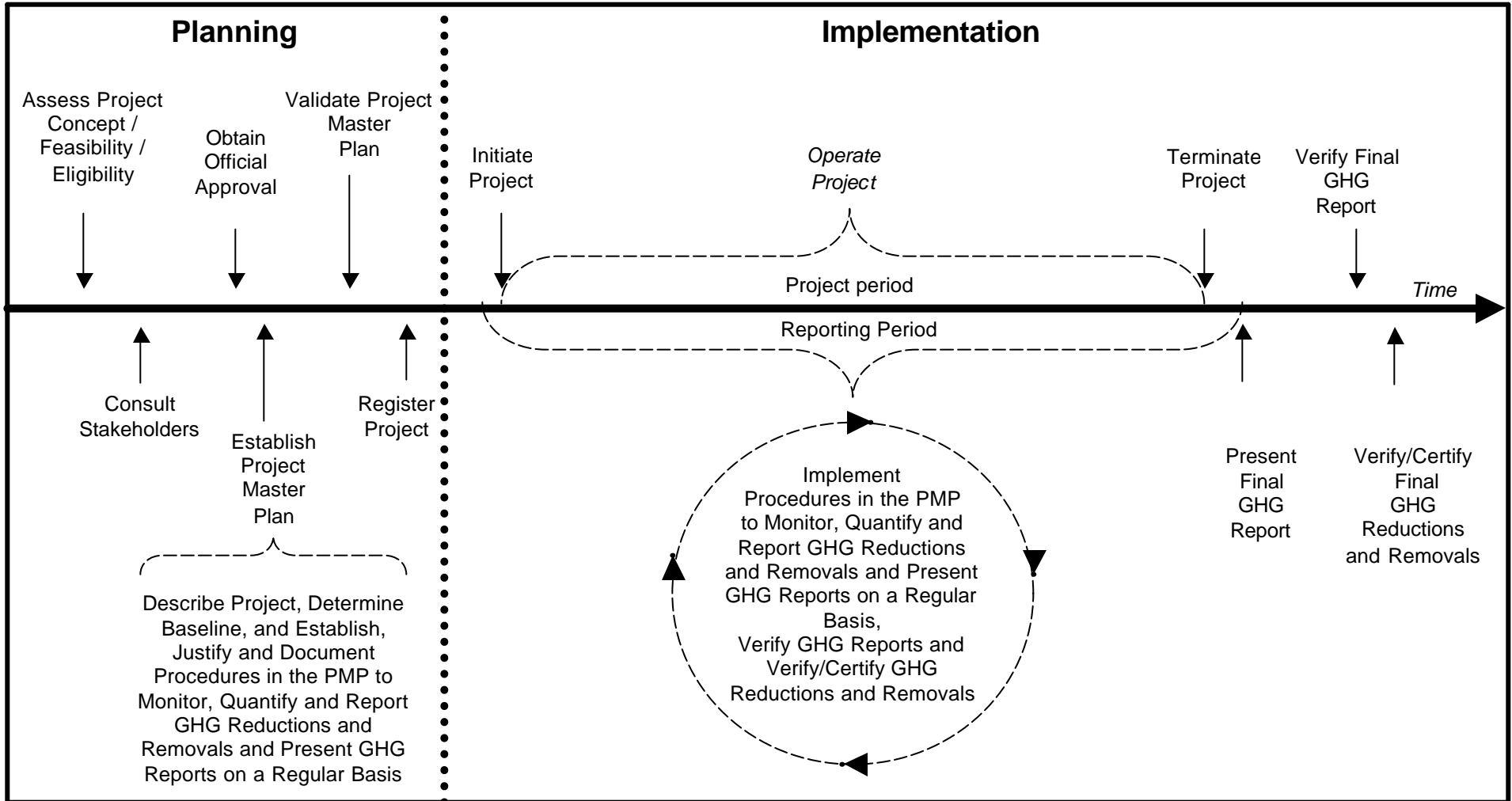
385 The GHG project cycle can be characterised by two distinct phases – a planning phase
386 and an implementation phase (Figure 1).

387 This International Standard requires, during both planning and implementation phases,
388 the project proponent ensure the GHG project conforms to relevant requirements of the
389 applicable GHG scheme, legislation and standards (Clause 5.2).

390 The planning phase of this International Standard (Clause 5.3) specifies requirements
391 for establishing a GHG project master plan. In the project master plan, the project
392 proponent describes the project, determines the baseline, and develops procedures to
393 estimate, monitor, quantify and report GHG emissions, emission reductions, removal
394 and removal enhancements attributable to the project and the baseline. The project
395 master plan should, as appropriate, be validated prior to project implementation.

396 The implementation phase of this International Standard (Clause 5.4) specifies
397 requirements for implementing the GHG project master plan during the reporting period.
398 The reporting period includes the project period, which begins with project initiation (ie,
399 an action to install, implement, engage or other formal activity to start the project) and
400 ends with project termination (ie, an action to complete, close, decommission or other
401 formal activity to end the project). Based on actual data and information monitored and
402 collected during project implementation, quantified GHG emissions, removals, emission
403 reductions and removal enhancements should, as appropriate, be verified. Where
404 appropriate, the project proponent may submit verified GHG project emission reductions
405 or removal enhancements to a GHG scheme to generate certified GHG units.

411 **Figure 1 – GHG project cycle**
 412



412 **5.2 General requirements**

413

414 The project proponent shall ensure the GHG project conforms to relevant requirements
415 of the applicable GHG scheme(s), including eligibility or approval criteria, and legislation
416 and standards.

417

418 The project proponent shall identify and consider relevant current good practice
419 guidance.

420

421 **5.3 GHG project planning: Establish the project master plan**

422

423 The project proponent shall establish and document a project master plan [before the
424 start of the reporting period] to:

425

a) Describe the project;

426

b) Determine the baseline;

427

c) Develop project and baseline quantification procedures;

428

d) Estimate GHG emission reductions and removal enhancements;

429

e) Develop quality, monitoring and reporting procedures;

430

f) Demonstrate GHG project conformance to relevant requirements of the
431 applicable GHG scheme(s), including eligibility or approval criteria, and relevant
432 legislation and standards;

433

g) Demonstrate consideration of relevant current good practice guidance;

434

h) Consider other information relevant to the project.

435

436 **5.3.1 Project elements**

437

438 **5.3.1.1 Describe the project**

439

440 The project proponent shall describe the project and its context, including:

441

a) Project title, purpose(s) and objective(s);

442

b) Type of GHG project;

443

c) Project location, including geographic/physical information allowing the unique
444 identification and specific extent of the project and conditions prior to project
445 initiation;

446

d) Project strategy to achieve GHG emission reductions and/or removal
447 enhancements;

448

e) Project technologies, products, services and the expected level of activity;

449

f) Project performance risks that may affect actual GHG emission reductions or
450 removal enhancements;

451

g) Roles and responsibilities, including contact information, of the project proponent,
452 other project participants and of the relevant regulator(s) and/or official(s) of the
453 applicable GHG scheme(s);

454

h) Relevant legislation, technical, [economic], sectoral, [socio-cultural],
455 environmental, geographic, site-specific, and temporal information;

456

i) [Environmental impact assessment];

457

j) [Identification of and consultation with] stakeholders interested and/or involved in
458 the project [and how stakeholder comments have been considered];

- 459 k) Chronological plan of the start dates, end dates and timeline for the reporting
460 period(s) and the project period, including the project activities in each phase of
461 the GHG project cycle;
462 l) [Project investment or funding].
463

464 **5.3.1.2 Identify and select GHG sources and sinks attributable to the project**

465
466 The project proponent shall [consider the project description] to identify GHG sources
467 and sinks attributable to the project. The project proponent shall list attributable GHG
468 sources and sinks as:

- 469 a) Owned and/or controlled by the project proponent;
470 b) Related to the GHG project, including upstream and downstream activities
471 related by material and energy flows into and out of the project;
472 c) Affected by the GHG project.
473

474 The project proponent shall establish, justify and apply procedures to select project GHG
475 sources and sinks, including relevant inputs and outputs, for regular monitoring and
476 quantification [considering the relative contribution [and significance] of GHG sources
477 and sinks to project GHG emissions and removals].
478

479 The project proponent shall identify and justify GHG sources or sinks attributable to the
480 project not subject to regular monitoring or quantification procedures.
481

482 **5.3.1.3 Develop project GHG emissions and removals quantification procedures**

483
484 The project proponent shall establish an annotated process flow diagram, characterizing
485 mass or energy flows for selected project GHG sources and sinks, including inputs and
486 outputs.
487

488 As appropriate, the project proponent shall establish a mass balance, energy balance
489 and/or other quantitative balance for the annotated process flow diagram for selected
490 project GHG sources and sinks for normal conditions.
491

492 [The project proponent shall consider other potential conditions that may have significant
493 GHG emissions and removals.]
494

495 The project proponent shall establish and justify procedures to quantify GHG emissions
496 and removals for selected project GHG sources and sinks by GHG type, including:

- 497 a) Carbon dioxide (CO₂);
498 b) Methane (CH₄);
499 c) Nitrous oxide (N₂O);
500 d) Hydrofluorocarbons (HFCs);
501 e) Perfluorocarbons (PFCs);
502 f) Sulphur hexafluoride (SF₆).
503

504 When using established quantification procedures, the project proponent shall justify any
505 departure from the procedures. When using GHG source, sink or other specific

506 procedures, the project proponent shall provide documentation sufficient to allow for
507 reproduction of estimates or quantifications.

508
509 The project proponent shall establish and justify procedures to assess the permanence
510 of estimated GHG removals or emissions captured and stored as appropriate for the
511 type of GHG project and in accordance with the applicable GHG scheme(s).

512

513 **5.3.2 Baseline elements**

514

515 **5.3.2.1 Determine the baseline**

516

517 The project proponent shall identify and assess potential baseline scenarios considering:

- 518 a) Project description;
- 519 b) Existing baseline(s) and baseline procedures;
- 520 c) Existing and alternative project types, activities and technologies;
- 521 d) Data availability, reliability and limitations;
- 522 e) Other relevant information, such as legislation, technical, economic, socio-
523 cultural, environmental, geographic, site-specific, and temporal conditions,
524 projections and future assumptions.

525

526 The project proponent shall select and justify the baseline scenario that represents the
527 most appropriate and best estimate of the GHG emissions and removals that would
528 have occurred in the absence of the project.

529

530 The project proponent shall demonstrate equivalence of service between the project and
531 the selected baseline scenario.

532

533 The project proponent shall establish and justify procedures to ensure the project is
534 additional to the baseline.

535

536 **5.3.2.2 Identify and select GHG sources and sinks attributable to the baseline**

537

538 As appropriate, the project proponent shall consider the selected baseline scenario to
539 identify GHG sources and sinks attributable to the baseline. The project proponent shall
540 list GHG sources and sinks attributable to the baseline corresponding to the list of GHG
541 sources and sinks attributable to the project (Clause 5.3.1.2). As appropriate, the project
542 proponent shall justify any lack of comparability between GHG sources and sinks
543 attributable to the baseline and GHG sources and sinks attributable to the project.

544

545 As appropriate, the project proponent shall establish, justify and apply procedures to
546 select baseline GHG sources and sinks, including relevant inputs and outputs, for
547 regular monitoring and quantification [considering the relative contribution [and
548 significance] of GHG sources and sinks to project GHG emissions and removals].

549

550 The project proponent shall identify and justify GHG sources or sinks attributable to the
551 baseline not subject to regular monitoring or quantification procedures.

552

553 **5.3.2.3 Develop baseline GHG emissions and removals quantification procedures**

554

555 The project proponent shall establish an annotated process flow diagram, characterizing
556 mass or energy flows for selected baseline GHG sources and sinks, including inputs and
557 outputs.

558

559 As appropriate, the project proponent shall establish a mass balance, energy balance
560 and/or other quantitative balance for the annotated process flow diagram for selected
561 baseline GHG sources and sinks for normal conditions.

562

563 [The project proponent shall consider other potential conditions that may have significant
564 GHG emissions and removals.]

565

566 As appropriate, the project proponent shall establish and justify procedures to quantify
567 GHG emissions and removals for selected baseline GHG sources and sinks by GHG
568 type, including:

569

a) Carbon dioxide (CO₂);

570

b) Methane (CH₄);

571

c) Nitrous oxide (N₂O);

572

d) Hydrofluorocarbons (HFCs);

573

e) Perfluorocarbons (PFCs);

574

f) Sulphur hexafluoride (SF₆).

575

576 Where individual baseline GHG sources and sinks cannot be identified, the project
577 proponent shall establish and justify procedures to estimate baseline GHG emissions or
578 removals using established factors and assumptions.

579

580 When using established quantification procedures, the project proponent shall justify any
581 departure from the procedures. When using GHG source, sink or other specific
582 procedures, the project proponent shall provide documentation sufficient to allow for
583 reproduction of estimates or quantifications.

584

585 **5.3.3 GHG emissions reductions and removal enhancements**

586

587 **5.3.3.1 Develop GHG emission reduction and removal enhancement**
588 **quantification procedures**

589

590 The project proponent shall establish and justify procedures to quantify GHG emission
591 reductions and removal enhancements.

592

593 The project proponent shall quantify GHG emission reductions and removal
594 enhancements by calculating the difference between project GHG emissions and
595 removals (quantified in accordance with Clause 5.3.1.3) from baseline GHG emissions
596 and removals (quantified in accordance with Clauses 5.3.2.3).

597

598 The project proponent shall quantify GHG emissions reductions and removal
599 enhancements separately corresponding to GHG sources and sinks listed in accordance
600 with Clause 5.3.1.2.

601 **5.3.3.2 Estimate GHG emission reductions and removal enhancements**

602

603 The project proponent shall estimate GHG emissions and removals, separately for each
604 type of GHG, for each GHG source and sink attributable to the project, including those
605 not subject to regular monitoring or quantification.

606

607 The project proponent shall estimate GHG emissions and removals, separately for each
608 type of GHG, and, as appropriate, for each GHG source or sink attributable to the
609 baseline, including those not subject to regular monitoring or quantification.

610

611 The project proponent shall estimate GHG emission reductions and removal
612 enhancements in accordance with the procedures established in this Clause 5.3.3.1.

613

614 The project proponent shall use metric tonnes as the unit of measure and shall convert
615 the quantity of each type of GHG to metric tonnes of carbon dioxide equivalent (CO₂e)
616 using [current] [valid] Global Warming Potentials determined by the Intergovernmental
617 Panel on Climate Change.

618

619 **5.3.4 Quality, monitoring and reporting elements**

620

621 **5.3.4.1 Develop uncertainty analysis procedures**

622

623 The project proponent shall establish and justify procedures to assess and quantify
624 uncertainty associated with the GHG emission reductions or removal enhancements.

625

626 **5.3.4.2 Develop quality assurance and quality control procedures**

627

628 The project proponent shall establish and maintain quality assurance procedures to
629 manage data and information relevant to the project, including GHG sources and sinks
630 attributable to the project and relevant to the baseline, including, as appropriate, GHG
631 sources and sinks attributable to the baseline.

632

633 The project proponent shall establish and maintain quality control procedures to ensure
634 that GHG sources and sinks owned and/or controlled by the project proponent are
635 effectively controlled.

636

637 **5.3.4.3 Develop monitoring procedures**

638

639 The project proponent shall establish, justify and maintain monitoring procedures to
640 obtain, record, compile and analyze, on a regular basis, data and information important
641 for quantifying and reporting:

642

a) GHG emissions and removals attributable to the project;

643

b) GHG emissions and removals attributable to the baseline.

644

645 The monitoring procedures shall include:

646

a) Purpose of monitoring;

647

b) Types of data and information to be reported, including units of measure;

648

c) Origin of data;

- 649 d) Data and information monitoring methodologies, including estimation,
650 measurement or calculation;
651 e) Monitoring times and periods;
652 f) Monitoring frequencies based on the needs of intended users;
653 g) Monitoring roles and responsibilities;
654 h) GHG information management systems, including location and duration of stored
655 data.

656

657 **5.3.4.4 Develop reporting procedures**

658

659 The project proponent shall establish and justify reporting procedures to develop GHG
660 reports that document GHG project planning and implementation.

661

662 The reporting procedures shall document conformance of the project to relevant
663 requirements of the applicable GHG scheme(s), including eligibility or approval criteria,
664 and legislation and standards.

665

666 In planning and developing the GHG report(s), the project proponent shall consider:

667

- 668 a) Report purpose in the context of the project objective;
669 b) Intended usage and potential users of the report;
670 c) Overall and specific responsibilities for preparing and producing the report;
671 d) Report frequency;
672 e) Period for which the report is valid;
673 f) Report format;
674 g) Aggregation of data and information to be included in the report;
675 h) Policy on report availability and methods of dissemination;
676 i) If applicable, procedures for independent verification of the GHG report.

676

677 The GHG report(s) shall include:

678

- 679 a) Responsibility for reporting;
680 b) Reporting period covered;
681 c) Description of the project;
682 d) GHG emissions and removals attributable to the project quantified in accordance
683 with the procedures established in Clause 5.3.1.2;
684 e) Description of the baseline scenario;
685 f) GHG emissions and removals attributable to the baseline quantified in
686 accordance with the procedures established in Clause 5.3.2.2;
687 g) GHG emissions reductions and removal enhancements quantified in accordance
688 with the procedures established in Clause 5.3.3.1;
689 h) Description and results of the uncertainty analysis;
690 i) A statement describing whether the project master plan has been validated
691 [including the level of assurance achieved];
692 j) A statement describing whether the actual GHG emission reduction or removal
693 enhancements have been verified, including type of verification and level of
694 assurance achieved.

694

695

696

697 The GHG report should include:

- 698 a) As appropriate, an assessment of performance against GHG emission reduction
699 or removal enhancement targets or other benchmarks.
700

701 **5.3.5 Validate the GHG project**

702

703 As appropriate, the project proponent shall validate the project master plan established
704 and documented in Clause 5.3.

705

706 **5.4 GHG project implementation – Monitor, quantify and report**

707

708 **5.4.1 Implement project master plan procedures**

709

710 **5.4.1.1 Monitor the GHG project**

711

712 The project proponent shall, during the reporting period, obtain, record, compile, analyze
713 and document, on a regular basis, data and information important for quantifying and
714 reporting in accordance with the monitoring procedures established in Clause 5.3.4.3.
715

716 As appropriate, monitoring equipment shall be calibrated and maintained and records of
717 this process shall be stored and maintained.
718

719 **5.4.1.2 Quantify the GHG project**

720

721 The project proponent shall quantify GHG emissions and removals attributable to the
722 project separately, for each type of GHG, and for each GHG source and sink identified
723 and selected in Clause 5.3.1.2, in accordance with the quantification procedures
724 established in Clause 5.3.1.3.
725

726 The project proponent shall quantify GHG emissions and removals attributable to the
727 baseline separately, for each type of GHG and, as appropriate, for each GHG source
728 and sink identified and selected in Clause 5.3.2.2, in accordance with the quantification
729 procedures established in Clause 5.3.2.3.
730

731 The project proponent shall estimate GHG emissions and removals by GHG sources
732 and sinks not selected for regular monitoring or quantification.
733

734 The project proponent shall quantify GHG emission reductions and removal
735 enhancements in accordance with the quantification procedures established in Clause
736 5.3.3.1.
737

738 **5.4.1.3 Assess and quantify uncertainty**

739

740 The project proponent shall assess and quantify the uncertainty associated with the
741 GHG project emission reductions or removal enhancements in accordance with the
742 uncertainty assessment procedures established in Clause 5.3.4.1.
743

744

745 **5.4.1.4 Assure and control quality**

746

747 The project proponent shall manage data and information relevant to the project,
748 including GHG sources and sinks attributable to the project and relevant to the baseline,
749 including, as appropriate, GHG sources and sinks attributable to the baseline, in
750 accordance with the quality assurance procedures established in Clause 5.3.4.2.

751

752 The project proponent shall ensure that GHG sources and sinks owned and/or controlled
753 by the project proponent are effectively controlled in accordance with the quality control
754 procedures established in Clause 5.3.4.2.

755

756 **5.4.2 Report on GHG project implementation**

757

758 The project proponent shall develop GHG reports that document GHG project planning
759 and implementation in accordance with the reporting procedures established in Clause
760 5.3.4.4.

761

762 **5.4.3 Verify the GHG project assertion**

763

764 As appropriate, the project proponent shall verify the GHG assertion and/or GHG
765 report(s) with appropriate context and data.

766

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Annex A (informative)

Guidance for the use of the standard

779

A1 Scope

780

781

782

(Secretary's Note – additional informative guidance may be required)

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789

This International Standard specifies minimum requirements to quantify, monitor and report GHG emissions, emission reductions, removals and removal enhancements of GHG projects. This standard and informative guidance is intended for use by project proponents undertaking GHG projects, by validators and verifiers in their assessment of GHG projects, and the managers of voluntary programmes and mandatory GHG schemes.

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This International Standard and informative guidance is regime neutral, but is designed for use in connection with internal or external voluntary programmes and mandatory GHG schemes. Many international and national GHG schemes are currently under development. It is expected that some GHG schemes will have additional requirements, particularly where crediting is concerned. This standard does not specify validation or verification of GHG projects directly, nor does it deal with crediting. As a result, project proponents should consider additional guidance regarding GHG schemes requirements. When used in connection with specific GHG schemes, project proponents, validators and verifiers should take care to comply with any additional or more-stringent requirements.

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810

This is of particular importance where offsetting or the crediting of projects is intended, as particular GHG schemes will have detailed requirements to ensure the equivalence, and to prevent double counting, of GHG emission reductions and removal enhancements from GHG projects. Where application of the requirements of this standard prevent the application of more stringent requirements, the more stringent requirements of the particular GHG scheme must be applied. In the context of crediting and emissions trading or use of credits to offset entity emissions, a less rigorous approach to quantification, monitoring or reporting will distort the emissions trading market and create a loss in the overall environmental integrity of the scheme.

811

A2 Normative references

812

813

(Secretary's Note – additional informative guidance may be required)

814 Normative references are intended to direct users to useful material including relevant
815 requirements of applicable GHG scheme(s), legislation, standards and good practice
816 guidance.
817

818

819 **A3 Definitions**

820

821 The definitions in this International Standard are standard specific and when the
822 standard is used in the context of particular regimes users should take care refer apply
823 the definitions relevant to those schemes.
824

825

826

827 **A4 Principles**

828

829 *(Secretary's Note – additional informative guidance may be required)*

830

831 The principles are intended to ensure a dependable representation and a credible and
832 balanced account of GHG emissions reductions and removals from projects. The
833 principles should also be used to assist in the general interpretation of the requirements.
834 In particular, the principles are intended to apply to the exercise of judgement by users
835 where judgement and discretion is called for in fulfilling requirements. The principles
836 should form the basis for the justifications and explanations required in the standard, and
837 users should in each case make reference to the relevant principles and how they have
838 been applied in respect of each requirement.

839

840 The application of each principle will vary according to the nature of the judgement
841 involved. This is most clear where the application of the principles of accuracy,
842 completeness, conservativeness and robustness to project and baseline emissions is
843 concerned.

844

845 Whereas project GHG emissions and removals can be accurately estimated *ex ante* on
846 the basis of the project description and predicted activity levels and quantifications of
847 actual project emissions and removals can be accurately verified *ex post* on the basis on
848 monitoring, generally baseline emissions cannot. Project emissions and removals
849 should neither be an over nor under estimate of GHG emissions or removals and the
850 completeness principle requires the estimation, monitoring and quantification of all
851 significant GHG sources.

852

853 Baseline estimations are based on *ex ante* estimation of a hypothetical and
854 counterfactual scenario for GHG emissions and removals that would have occurred in
855 the absence of a project, and once the project has occurred baseline emissions cannot
856 generally be verified *ex post*. The predictive quality of many baseline quantifications
857 requires a different approach where the risk of over estimation of the baseline
858 necessitates the application of principles. Accordingly, completeness requires
859 consideration of all plausible scenarios for GHG emissions in the absence of a project,
860 robustness requires that the scenario should be plausible over the range of assumptions
861 for the duration of the baselines application and conservativeness requires that the least
favourable scenario is adopted.

862 **Completeness**

863

864 Users should quantify, monitor and report all significant GHG emissions reductions and
865 removal enhancements attributable to the project and the baseline scenario over the
866 lifetime of the project.

867

868 A complete account of the projects impacts requires the identification of:

869

- 869 • All sources and sinks impacted by the project;
- 870 • All plausible baseline scenarios;
- 871 • All comparable GHG source and sinks in the baseline scenario, or where this is
872 not possible;
- 873 • Appropriate GHG emissions or removals factors and assumptions.

874

875 Sources and sinks impacted by the project include GHG sources and sinks:

876

- 876 ▪ Under the ownership and control of the project proponent;
- 877 ▪ Related to the project because GHG emissions from the GHG source or GHG
878 removals by the GHG sink are directly impacted by a direct or indirect input or output
879 of the project activity;
- 880 ▪ Affected by the project proponent because GHG emissions from the GHG source or
881 GHG removals by the GHG sink are indirectly impacted by a project activity or a
882 direct or indirect input or output of a project activity.

883

884 For baseline estimation, completeness is satisfied by examining all representative
885 baseline scenarios within the relevant geographic area and time period. Where
886 comparable individual GHG sinks and sources cannot be identified in the baseline,
887 appropriate default values and assumptions should be used to define baseline GHG
888 emissions and removals. In the absence of such direct evidence, expert judgement is
889 often required, in varying degrees, to provide information and guidance in establishing
890 and justifying elements of the project master plan and GHG reports. This should include
891 the appropriate use of models and conversion factors, as well as the estimation of
892 ranges of error applied in the uncertainty assessment.

893

894 **Consistency**

895

896 Consistency requires that information is quantified, monitored and reported consistently
897 between projects and, over time, that project and baseline sources and sinks are
898 comparable and that emissions are estimated in the same way for both the project and
899 the baseline. Changes or differences in quantification, monitoring and reporting
900 methodologies should be transparently documented and justified. To ensure
901 consistency it is necessary to:

902

- 902 • Clearly state all information and changes in monitoring methodologies;
- 903 • Treat all decisions regarding the project and baseline GHG source and sinks,
904 emissions and removals in the same fashion;
- 905 • Treat all decisions regarding attributable emissions and removals in the same
906 fashion;
- 907 • Apply all tests and assumptions equally across baseline candidates when
908 establishing a baseline.

909

910 **Accuracy**

911

912 Actual and predicted data should be sufficiently precise to enable intended users to
913 make decisions with reasonable assurance as to the credibility of the GHG information.
914 Users should ensure that GHG measurements, estimates or calculations are neither
915 over, nor under, the true emissions value as far as can be judged, and that uncertainties
916 are reduced as far as practicable. All calculations should be conducted in a manner so
917 that uncertainty is minimised. In the specific case of baseline calculations, accuracy
918 requires that baseline emissions are calculated in a way that are both conservative and
919 robust.

920

921 **Transparency**

922

923 Transparency requires that information is compiled and reported in a manner that
924 enables its independent verification. An audit trail should be generated which is based
925 on open, clear, factual, neutral and coherent documentation. In establishing and
926 justifying project and baseline cases, the application of principles should be
927 documented. For the baseline, the plausible baseline candidates, including
928 assumptions, methodologies, parameters, data sources, key factors, and the criteria and
929 justification, including conservativeness and robustness of the baseline as well of as the
930 additionality of the project, should be explained and documented.

931

932 The transparent reporting of GHG emission reductions or removal enhancements
933 requires that:

934

- All assumptions are clearly stated and documented;
- All background material is clearly referenced;
- The rationale for the selection and use of methodologies is clearly explained;
- Calculations and methodologies are stated;
- Changes in documentation as a result of validation are clearly identified in revised documents.

935

936

937

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939

940

941 **Conservativeness**

942

943 Uncertainty regarding the estimation and calculation of the baseline needs to be
944 reflected in the choice of baseline. These uncertainties include:

945

- The path of technological development and the rate of implementation in the relevant geographic area and timescales;
- The impact of the project on the path of development and rate of implementation;
- Physical factors affecting the projects GHG emissions, removals, sources and sinks.

946

947

948

949

950

951 The principle of conservativeness has to be applied where highly uncertain parameters
952 or data sources are relied upon for the quantification of baselines GHG emissions and
953 removals. In this case, the conservativeness of the baseline shall be established with
954 reference to the choice of approaches, assumptions, methodologies, parameters, data
955 sources, and key factors so that baseline emissions are estimated so as to
956 underestimate rather than overestimate project GHG emission reductions or removal

957 enhancements. An explanation of how assumptions and choices are conservative
958 should be provided in project documentation in all aspects of the project and baseline.

959
960 **Robustness**

961
962 Uncertainty regarding project emissions and the baseline case require that all
963 assumptions and factors are robust and that the project and baseline case and
964 quantification remain the best estimate of project and baseline within the range of
965 plausible circumstances. The level of the baseline quantification should not vary
966 substantially depending on the impact a small range of highly uncertain factors or
967 assumptions but remain plausible and consistent over the range of plausible scenarios.
968

Principles – Kyoto mechanisms
(Secretary's Note – additional informative guidance is required)
Under the Kyoto regime, the principle of conservativeness has to be applied in establishing a baseline, specifically in the choice of approaches, assumptions, methodologies, parameters, data sources and key factors and in the demonstration of additionality and assessment of uncertainties.

969
970

Principles – Other good practice
(Secretary's Note – additional informative guidance is required)

971
972

973 **A5 Requirements for GHG Projects**

974
975 **A5.2 Relevant requirements of applicable GHG scheme(s), standards,**
976 **legislation and good practice guidance**

977
978 *(Secretary's Note – additional informative guidance is required)*

979
980 Where a project proponent seeks approval of a project under a specific programme or
981 regime, the proponent should take care that the project complies with the specific criteria
982 of the particular scheme. Where this International Standard prevents the application of
983 these criteria, GHG scheme criteria take precedence. For example, many GHG
984 schemes will require the prior validation and registration of projects and associated GHG
985 emissions reductions or removal enhancements on the basis of submitted
986 documentation to ensure that they are valid in accordance with the requirements of the
987 applicable GHG scheme and relevant standard(s).
988

989 Many GHG schemes will also require the verification and certification of GHG emission
990 reductions or removal enhancements on the basis of a separate and verified report.
991 Certification is the written assurance by the applicable GHG scheme that, during a
992 specified time period, a project achieved the GHG emission reductions and removal

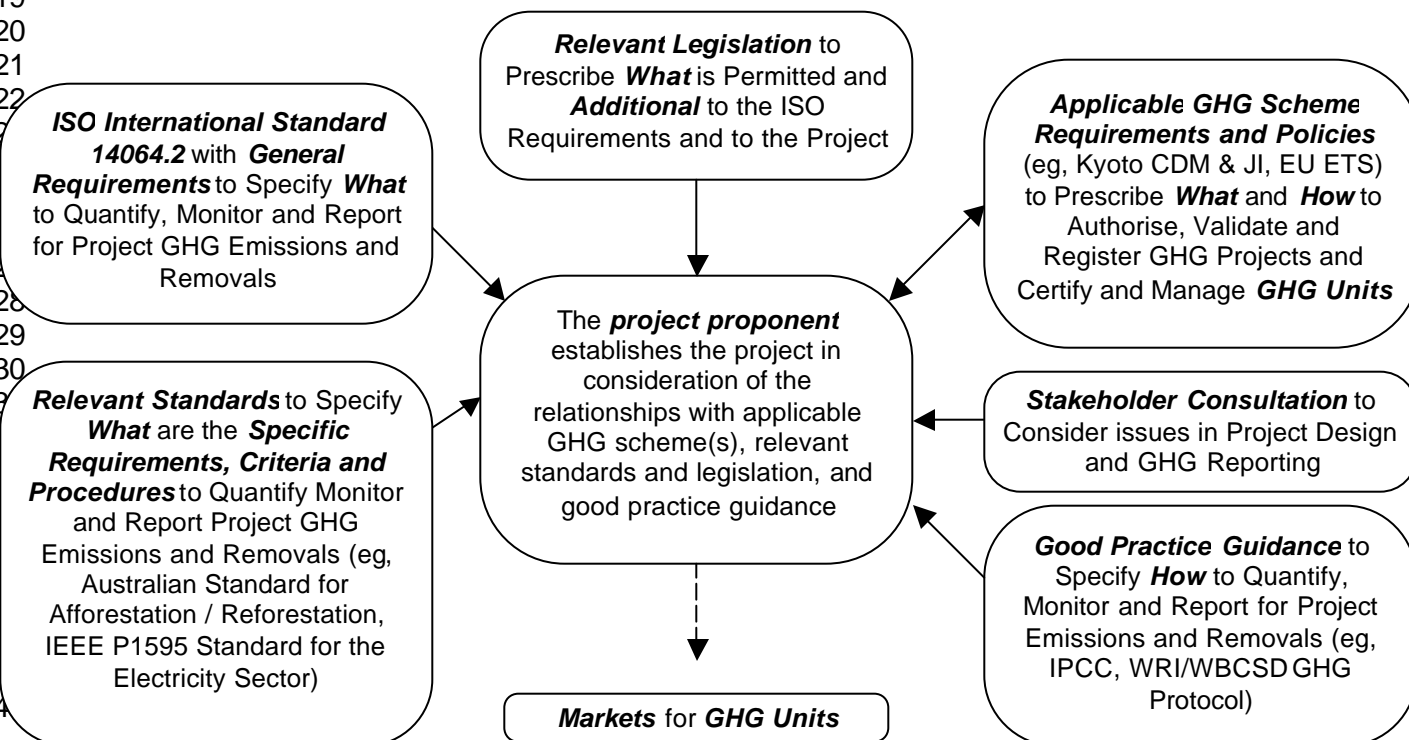
993 enhancements as verified in accordance with the requirements of the applicable GHG
 994 scheme and relevant standard(s).

995
 996 Some schemes will facilitate trade and offsetting, by the issuance of credits, of GHG
 997 emissions on the basis of certification. Credits are issued on the basis of *ex post facto*
 998 reports of GHG emissions reductions against a previously validated baseline. The
 999 crediting period is the time during which credits may be issued in respect of GHG
 1000 emission reductions and removal enhancements from validated projects that are verified
 1001 and certified in accordance with the requirements of the applicable GHG scheme and
 1002 relevant standard(s).

1003
 1004 Projects should comply with relevant standards and legislation as well as good practice.
 1005 Prior approval of authorities and compliance with standards and legislation may
 1006 determine eligibility of the project. Compliance with standards and legislation will also
 1007 help to ensure that the project is additional and goes beyond the baseline scenario. The
 1008 project proponent should complete an environmental and social impact assessment,
 1009 demonstrate a contribution to sustainable development, and be consistent with national
 1010 environment and development priorities and strategies.

1011
 1012 Figure A1 illustrates considerations and relationships that the project proponent may
 1013 encounter and, therefore, should recognize and understand.

1014
 1015 **Figure A1**
 1016 **Considerations and relationship of the GHG project to relevant requirements of**
 1017 **applicable GHG scheme(s), standards, legislation, good practice guidance and**
 1018 **stakeholder consultation**



Eligibility requirements – Kyoto mechanisms

Under the Kyoto regime two project based mechanisms have been created: The Clean Development Mechanisms (CDM) and Joint Implementation (JI).

Article 12 of the Kyoto Protocol (KP) defines the CDM as follows: “The purpose of the clean development mechanism shall be to assist Parties not included in Annex I in achieving sustainable development and in contributing to the ultimate objective of the Convention, and to assist Parties included in Annex I in achieving compliance with their quantified emission limitation and reduction commitments under article 3 KP”. The created tradable unit is called a “Certified Emissions Reduction” (CER).

The adopted modalities and procedures for the CDM can be found in the annex to decision 17/CP.7, document FCCC/CP/2001/13/Add.2. To supervise the CDM the Executive Board was established, which is above others responsible for the accreditation of Designated Operational Entities. A Designated Operational Entity is an independent entity that is engaged by the projects participants to validate or verify and certify the CDM project activity. Certification under the Kyoto Protocol is the written assurance that, during a specified time period, a project achieved the GHG emission reductions and removal enhancements as verified. Only after the successful certification of the emissions reduction the Executive Board will issue the achieved credits to the project participants and subtract the share of proceeds. The share of proceeds (which consists of 2 % of the CERs) is to assist developing country Parties that are particular vulnerable to the effects of climate change. Projects in least developed countries are exempted from this share of proceeds. Furthermore a registration fee has to be paid to cover administrative costs.

Credits can only be achieved during the crediting period, which is the time line that includes GHG emission reductions and removal enhancements that are verified and certified. In case of the CDM the project participants should select a period from the following alternative approaches, for which crediting will occur:

- Renewable crediting period: A maximum of seven years, which may be renewed a maximum of two times;
- Fixed crediting period: A maximum of ten years with no option of renewal.

In order to reduce transactions costs in case of CDM simplified modalities and procedures may be applied for small-scale projects, which are defined as follows:

- a) Energy efficiency improvement project activities that reduce energy consumption, on the supply and/or demand side, by up to the equivalent of 15GWh per year;
- b) Renewable energy project activities with a maximum output capacity equivalent of up to 15MW or appropriate equivalent;
- c) Other project activities that both reduce anthropogenic emissions by sources and that directly emit less than 15Gg of carbon dioxide equivalent annually.

Article 6 of the Kyoto Protocol defines the JI as follows: “For the purpose of meetings its commitments under Article 3, any Party included in Annex I may transfer to, or acquire from, any other such Party emission reduction units resulting from projects aimed at reducing anthropogenic emissions by sources or enhancing anthropogenic removals by sinks of greenhouse gases in any sector of the economy (...)” The adopted modalities

and procedures for JI can be found in the annex to decision 17/CP.7, document FCCC/CP/2001/13/Add.2). To supervise JI a Supervisory Committee was established.

Examples of eligibility criteria that the project proponent should identify and consider while developing the concept of the JI project and assessing feasibility include completion of environmental impact assessment and social impact assessment, demonstrable contribution to sustainable development, and support of national environment and development priorities and strategies. The specific eligibility requirements that have to be fulfilled by the project, the host Party and Investor Party under the Kyoto regime are listed below.

Party	Mechanism and Requirement		
	CDM		JI*
	Regular CDM	Small Scale CDM	
Project		Meet Small-scale definition (see above)	
	Only emissions of greenhouse gases listed in Annex A of the KP (see 5.2)		
	Demonstrable contribution sustainable development	Demonstrable contribution sustainable development	
	Written Approval of voluntary participation of project participants	Written Approval of voluntary participation of project participants	Written approval by the Parties involved.
	Refrain from using official development aid	Refrain from using official development aid	
	Additionality	Additionality: Barriers or quantitative evidence	Additionality
	Refrain from credits generated from nuclear facilities	Refrain from credits generated from nuclear facilities	Refrain from credits generated from nuclear facilities
	Projects starting as of the year 2000 may be eligible	Projects starting as of the year 2000 may be eligible	Projects starting as of the year 2008 may be eligible
	Analyse environmental impacts as required by the host Party	Analyse environmental impacts if required by the host Party	
	Stakeholder comments inclusion in the project design document	Stakeholder comments inclusion in the project design document	
Host Party	Designate a national authority	Designate a national authority	See Investor Party requirements, whereas the Party has as a minimum fulfil the criteria a) to d). If it meets all criteria it can use the so called first track and can set up own rules for verification etc.
	Has ratified the Kyoto Protocol	Has ratified the Kyoto Protocol	
Investor Party	Has designated a national authority	Has designated a national authority	a) Has designated a focal point
	Has ratified the Kyoto Protocol	Has ratified the Kyoto Protocol	b) Has ratified the Kyoto Protocol
	Has calculated its assigned amount pursuant to the rules	Has calculated its assigned amount pursuant to the rules	c) Has calculated its assigned amount pursuant to the rules

	Has in place a national system for estimation of emissions in accordance with the rules	Has in place a national system for estimation of emissions in accordance with the rules	d) Has in place a national registry in accordance with the rules
	Has in place a national registry in accordance with the rules	Has in place a national registry in accordance with the rules	e) Has in place a national system for estimation of emissions in accordance with the rules
	Has submitted annually the most recent required inventory in accordance with the rules	Has submitted annually the most recent required inventory in accordance with the rules	f) Has submitted annually the most recent required inventory in accordance with the rules.
	Has submitted supplementary information on assigned amount in accordance with the rules.	Has submitted supplementary information on assigned amount in accordance with the rules.	g) Has submitted supplementary information on assigned amount in accordance with the rules.

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A5.3 The project master plan

The project master plan (PMP) is a document that includes the project description, baseline determination, procedures to quantify, monitor, and report GHG emissions, emission reductions, removals and removal enhancements, procedures for quality assurance/quality control, and other information in accordance with the relevant requirements of applicable GHG scheme(s), standard(s), legislation, and good practice guidance.

Project design document – Kyoto mechanisms

The requirements of the project master plan are similar to the contents of the project design document (PDD) as specified by the United Nations Framework Convention on Climate Change (UNFCCC) Kyoto Protocol Clean Development Mechanism (CDM). However, the PMP does not specify a verification plan. Under the Kyoto regime a CDM-project has to be validated by a Designated Operational Entity on the basis of the PDD. After the validation the project must be registered by the CDM Executive Board. Registration is referred to as the formal acceptance by the Executive Board of validated project as a CDM project activity. Registration is the prerequisite for the verification, certification and issuance of CERs related to the project activity.

As part of the documentation of the objectives and purpose of the project, the project proponent should document any intention to participate in any GHG scheme(s) and/or earn GHG units. The project proponent should consult interested parties to consider potential positive and negative impacts in the design of the project. General examples of types of GHG emission reduction projects include new projects, which are generally referred to as greenfield, or retrofit projects, which generally involve the replacement of existing equipment with new equipment that has a lower GHG emission intensity.

In case of the CDM the project design is part of the PDD and project participants should include in addition to the criteria listed in chapter 5.3.1:

- An explanation how technology will be transferred, if any;
- Information on public funding of the project activity, if any;
- Information on the choice of the crediting period.

1051 **A5.3.1 Project Elements**

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1053 **Identifying and selecting GHG sources and sinks attributable to the project**

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1055 *(Secretary's Note – additional informative guidance is required)*

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1057 As illustrated in Figure A2, the project proponent is required to identify all GHG sources
1058 and sinks attributable to the project, including GHG sources and sinks owned and/or
1059 controlled by the project proponent, as well as GHG sources and sinks related to or
1060 affected by the project. However, the quantification of GHG emissions and removals
1061 generally does not involve all GHG sources and sinks, which may refer to a potentially
1062 countless array of GHG sources and sinks within a life-cycle assessment of the project.
1063 Therefore, criteria to identify and select GHG sources and sinks not owned and/or
1064 controlled by the project proponent are necessary and include significance, relevance,
1065 and influence.

1066

1067 GHG sources and sinks “owned and/or controlled” by the project proponent are
1068 generally referred to as “direct”, implying the project proponent can direct the operation
1069 or activity and has full responsibility for the GHG sources and sinks. According to good
1070 practice guidance, “direct” GHG sources and sinks are often referred to as within “Scope
1071 1” GHG accounting.

1072

1073 All other GHG sources and sinks are generally referred to as “indirect”, or not owned
1074 and/or controlled by the project proponent. GHG emissions and removals by some
1075 indirect GHG sources and sinks may be attributable to the project. Examples of indirect
1076 GHG sources and sinks attributable to the project include GHG sources and sinks
1077 “related” by material (eg, feedstock, metals, biomass) or energy (eg, fuel, electricity,
1078 heat, steam) flows into or out of the project. The energy-related GHG sources and
1079 sinks, including electricity, steam and heat are often referred to as within “Scope 2” GHG
1080 accounting. The other related GHG sources and sinks are often referred to as within
1081 “Scope 3” GHG accounting.

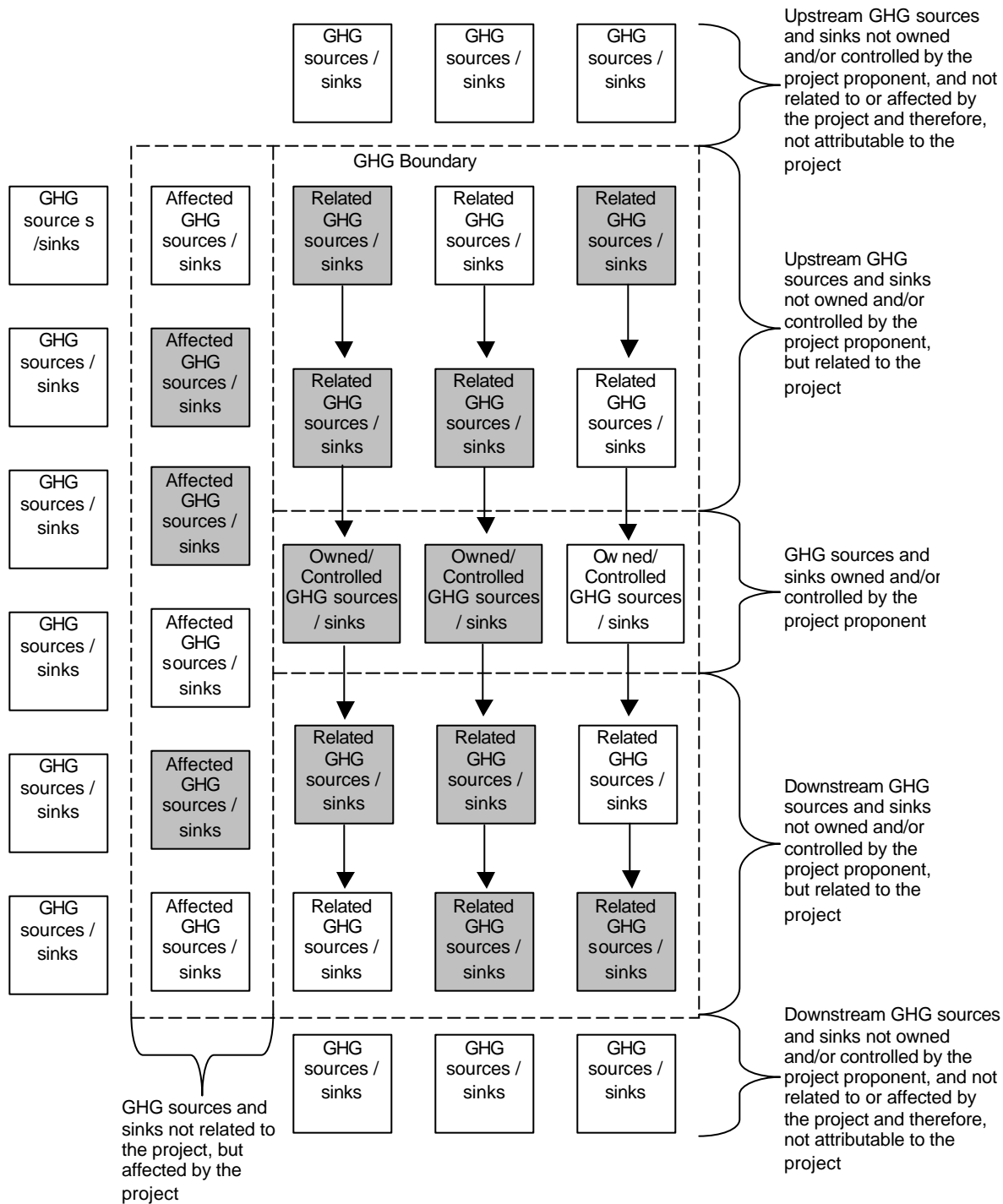
1082

1083 In addition, the project proponent is accountable for changes in GHG emissions and
1084 removals by GHG sources and sinks affected by the project through activity shifting or
1085 market transformation. GHG sources and sinks affected by the project are not related to
1086 the project and generally are not owned and/or controlled by the project proponent. As a
1087 consequence, these GHG sources and sinks are generally outside the project boundary
1088 (ie, offsite) and are often referred to as leakage. However, in accordance with good
1089 practice guidance, GHG sources and sinks affected by the project are included within
1090 the GHG boundary. Negative leakage refers to emission increases or removal
1091 decreases by GHG sources and sinks affected by the project, whereas positive leakage
1092 refers to GHG emission reductions or removal enhancements by GHG sources and
1093 sinks affected by the project. In cases that a GHG scheme permits accounting for
1094 positive leakage, positive leakage should not exceed negative leakage in the
1095 quantification of GHG emission reductions or removal enhancements.

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Figure A2
Simplified overview of assessing GHG sources and sinks



NOTE – Coloured boxes represent materially significant GHG sources and sinks that must be monitored and quantified. Immaterial (insignificant) GHG sources and sinks may be excluded from regular monitoring and quantification procedures; however, all exclusions shall be estimated and accounted for in the quantification of GHG emission reductions and removal enhancements.

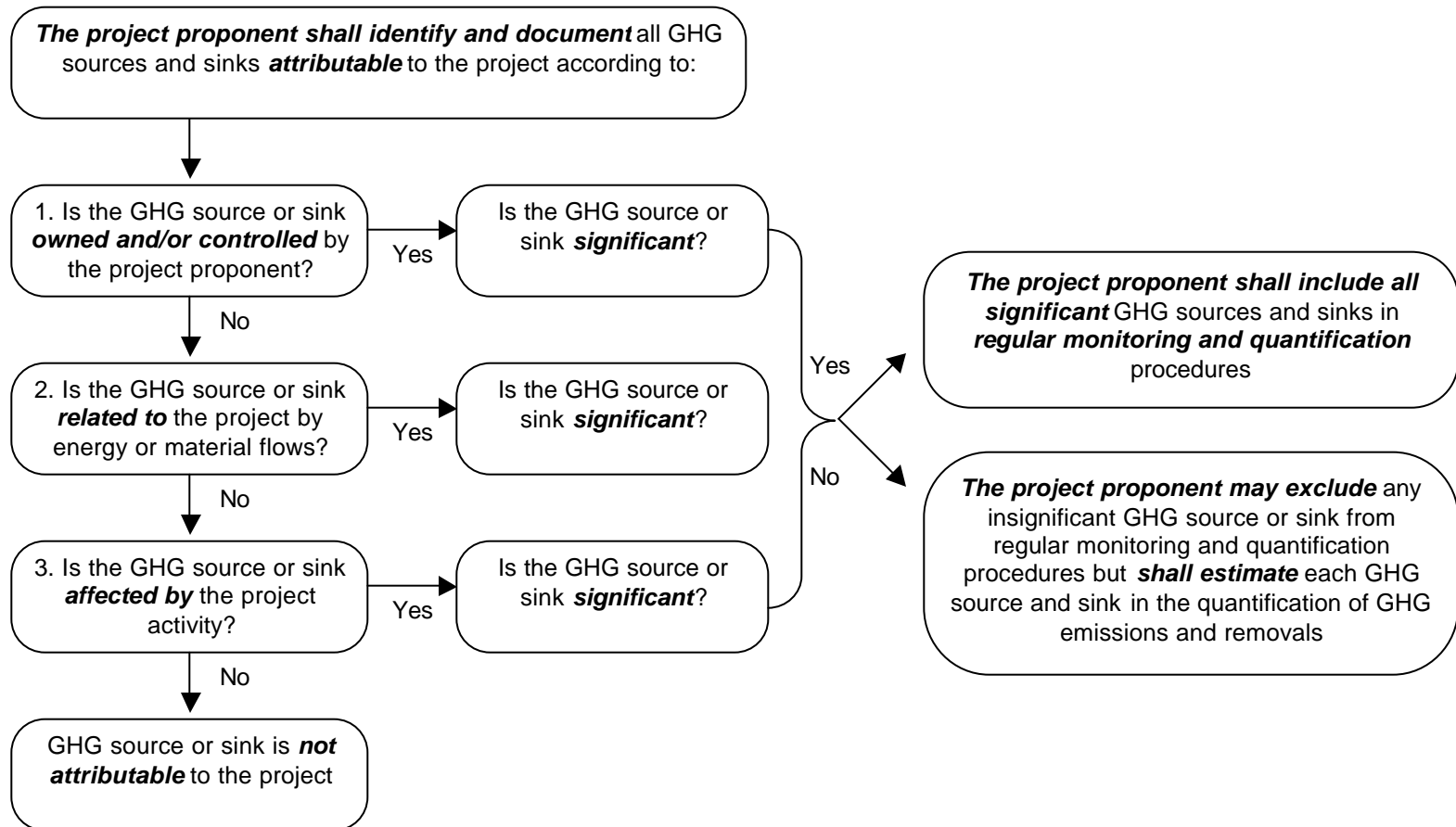
1144 The project proponent may document GHG sources and sinks “related” to the project
1145 separately according to energy inputs (eg, power, heat, steam, fossil fuel energy) and
1146 other GHG sources and sinks “related” to the project.
1147

1148 As illustrated in Figure A3, all significant GHG sources and sinks, including those owned
1149 and/or controlled by the project proponent related to, or affected by, the project shall be
1150 monitored and quantified by the project proponent.
1151

1152 To ensure an accurate, transparent and robust comparison of the project and baseline
1153 (to calculate GHG emission reductions and removal enhancements), the products and/or
1154 services (ie, its purpose, for example, to provide lighting or to maintain community
1155 assets), including a quantitative measure (eg, to light 1000 m³ of building floor space or
1156 to service 20 community facilities) must be demonstrated to be equivalent. In addition,
1157 the GHG boundary of the project and the GHG boundary of the baseline should be
1158 comparable to justify the quantification of GHG emission reductions and removal
1159 enhancements.

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Figure A3
Overview of a framework of identifying and selecting GHG sources and sinks for estimation or for regular monitoring and quantification of GHG emissions and removals



1166 In addition to the practice that exclusions are permitted if not significant, there may be
 1167 other cases that justify the exclusion of GHG sources and sinks, or the inputs or outputs
 1168 of GHG sources and sinks, from the regular monitoring and quantification of GHG
 1169 emissions, removals, emission reductions and removal enhancements. For example,
 1170 when comparison of the GHG sources and sinks attributable to the project and those
 1171 attributable to the baseline indicates that there are GHG sources and sinks that are the
 1172 same (ie, do not change from the baseline to the project), then these GHG sources and
 1173 sinks may be excluded based on the justification that there is no change in the GHG
 1174 emissions or removals from the baseline to the project (ie, no GHG emission reductions
 1175 or removal enhancements). What is considered “regular monitoring and quantification”
 1176 can be determined from relevant good practice guidance and standards.
 1177

1178 In the case of GHG removal enhancement projects, a GHG source and/or sink may be
 1179 excluded from regular monitoring and quantification requirements if the project
 1180 proponent can demonstrate that the GHG source and/or sink is not a net source of GHG
 1181 emissions over the project period.
 1182

Project boundary – Kyoto mechanisms

In order to make this International Standard regime neutral and compatible among regimes and good practice guidance, the terminology and concept of project boundary and leakage used in this International Standard differs from, but is compatible with, the Kyoto regime. Whereas the Kyoto regime considers the “project boundary” to include GHG sources and sinks “directly attributable” to the project and leakage outside the “project boundary”, this International Standard considers all GHG sources and sinks “attributable” to the project inside the “project GHG boundary”. The terminology used in this International Standard considers GHG sources and sinks according to those that are “owned and/or controlled” by the project proponent, are “related” to the project (by material and energy flows), or are “affected” by the project. These ISO terms correspond to the Kyoto regime as follows:

ISO 14064 Part 2	Kyoto Protocol
Owned and/or controlled (attributable, inside GHG boundary)	Directly attributable (inside project boundary)
Related to the project (by material or energy inputs or outputs) (attributable, inside GHG boundary)	
Affected by the project (attributable, inside GHG boundary)	Leakage (outside project boundary)

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Project boundaries – Other good practice

(Secretary’s Note – additional informative guidance is required)

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1190 **Project GHG emissions and removals quantification**

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1192 *(Secretary's Note – additional informative guidance is required)*

1193 The nature of information available to the project proponent determines whether GHG
 1194 emissions are estimated or quantified. For example, before the start of project initiation,
 1195 in general, information is estimated, whereas during project operation, information can
 1196 be directly monitored and measured to provide actual data to quantify GHG emissions
 1197 and removals.

1198

1199 In the context of the quantification of GHG emissions and removals, the purpose of a
 1200 mass balance and energy balance is to provide an accurate, complete, consistent,
 1201 transparent and robust accounting of the GHG emissions to the atmosphere and GHG
 1202 removals from the atmosphere by GHG sources and sinks within a GHG boundary. The
 1203 mass balance is generally established on the basis of inputs and/or outputs of material
 1204 (eg, feedstock, metals, biomass) or energy (eg, fuel, electricity, heat, steam) entering in
 1205 and leaving from (eg, exports of product, production and release of GHG emissions) the
 1206 GHG boundary, as well as the accumulation/storage (eg, carbon stock) or destruction
 1207 (eg, of PFCs) of GHGs within the GHG boundary. A mass balance and/or energy
 1208 balance may be applied to different phases of the project cycle (eg, initiation, operation,
 1209 termination), as well as different systems (eg, generation facility, underground reservoir)
 1210 within the GHG boundary. Figure A4 illustrates a simplified overview of a mass balance
 1211 approach to assess GHGs for different types of GHG sources and sinks.

1212

1213 Permanence is a criterion to assess and justify that GHG removals and emission capture
 1214 and storage are long-term, considering the longevity of a carbon pool and the stability of
 1215 its stocks, given the management and disturbance environment in which it occurs.

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Figure A4

Simplified overview of a mass balance framework of estimating and quantifying GHGs

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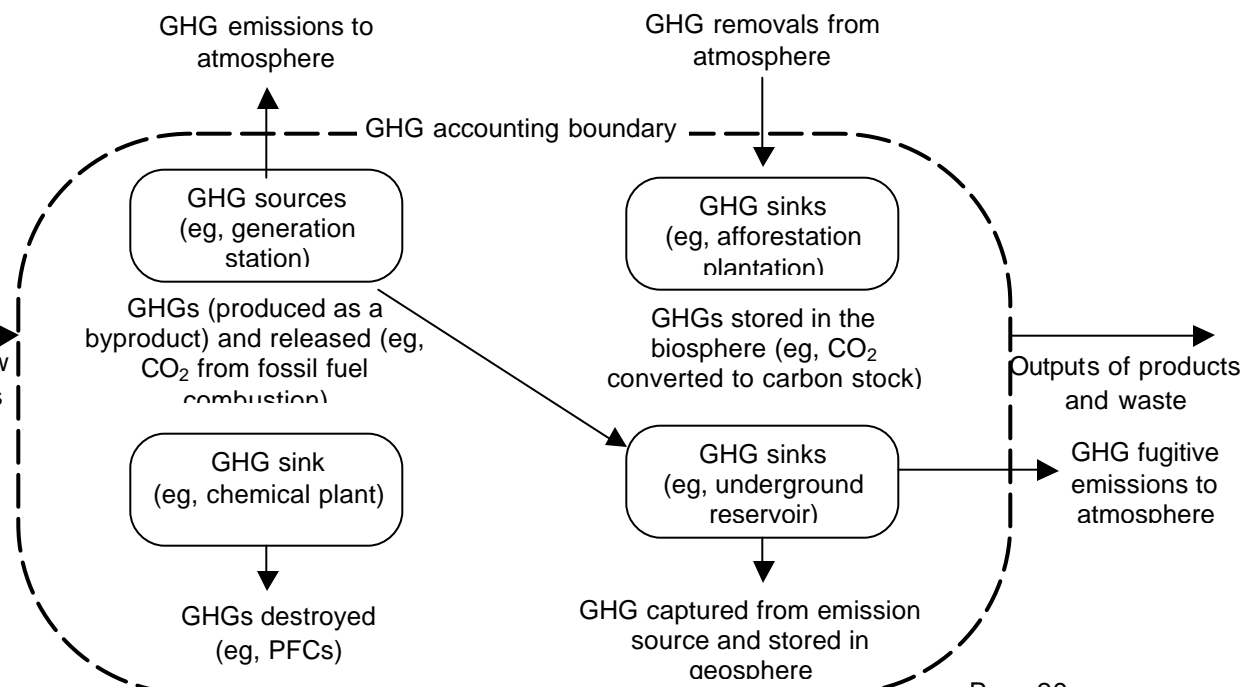
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1238 From perspective of the atmosphere, a GHG Mass Balance equals GHGs leaving the
1239 GHG boundary (eg, specific GHGs with outputs; inputs x GHG emission factor = GHGs
1240 produced and emitted to atmosphere) – GHGs entering the GHG boundary (ie, specific
1241 GHGs with inputs; GHGs removed from atmosphere by biological process) – GHGs
1242 accumulated within the GHG boundary (ie, GHGs stored in biological or geological
1243 carbon sinks by removal or capture and storage processes) – GHGs destroyed within
1244 the GHG boundary (ie, artificial GHGs such as PFCs).

1245
1246 There are different methods to establish GHG emission factors, which have different
1247 accuracies. To promote the use of GHG emission factors that are the most robust and
1248 with the highest possible accuracy, the project proponent should use the following
1249 methods in decreasing order of preference:

- 1250 a) Empirical evidence of:
- 1251 i) Standard GHG emission outputs for measured inputs under known conditions
 - 1252 of a specific GHG sources and sinks; or
 - 1253 ii) Stoichiometric and mass balance measurements and calculations for a
 - 1254 specific GHG sources and sinks or process with all losses accounted;
- 1255 b) Empirical evidence for similar or comparable GHG sources and sinks or
- 1256 processes;
- 1257 c) Manufacturers' specification of output for specific or similar GHG sources and
- 1258 sinks under known conditions;
- 1259 d) Externally supplied emission factor specific to a specific area, region, province or
- 1260 state;
- 1261 e) Externally supplied emission factor specific to a country or region of countries;
- 1262 f) Externally supplied average emission factor for international use.

1263
1264 Recalculation is an important issue regarding both monitoring and quantification. As a
1265 minimum, recalculation should occur at the end of the project period to ensure that the
1266 quantity of GHG emission reductions and removal enhancements are not overestimated.
1267 Recalculation may also occur at any time during the project when the project proponent
1268 considers appropriate (eg, with the acquisition of better data). Any recalculation should
1269 be justified and documented.
1270

Project quantification– Kyoto mechanisms

(Secretary's Note – additional informative guidance is required)

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Project quantification– Other good practice

(Secretary's Note – additional informative guidance is required)

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A5.3.2 Baseline elements

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Determining the baseline

(Secretary's Note – additional informative guidance is required)

1280 **Identifying and selecting GHG sources and sinks attributable to the baseline**

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1282 For guidance, refer to text on identifying and selecting GHG sources and sinks
1283 attributable to the project.

1284

1285 **Baseline GHG emissions and removals estimation**

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1287 *(Secretary's Note – additional informative guidance is required)*

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1289 Each baseline GHG source and sink corresponding to a project GHG sources and sinks
1290 may be quantified using different procedures. Baseline procedures are generally
1291 referred to as customized, meaning developed by the project proponent, or
1292 standardized, meaning recognized by an authority such as a GHG scheme, as a
1293 performance standard. The customized baseline is generally developed either with one
1294 specific GHG sources and sinks or more than one GHG sources and sinks, such as a
1295 sector or similar types of technologies or applications. In the case of GHG emission
1296 reduction projects, baseline procedures also exist for retrofit projects.

1297

1298 Furthermore, there are static baselines, which are constant with time, and dynamic
1299 baselines, which are not constant with time. For example, a PV roof project with an off-
1300 grid application may offset a diesel generator as a static baseline, or a PV roof project
1301 with an on-grid application may offset the electricity mix as a dynamic baseline because
1302 the electricity mix changes with time. As well, historical conditions, such as emissions or
1303 activity level data; market conditions, such as common technology usage; and, best
1304 available technology, such as the top 20% performance standard are examples of
1305 different types of baseline methodologies.

1306

Baselines – Kyoto mechanisms

(Secretary's Note – additional informative guidance is required)

Under the Kyoto regime a baseline methodology has to be applied and justified, which is part of the PDD. A baseline methodology is an application of one of the three approaches as defined in chapter A5.4, to an individual project activity, reflecting aspects such as sector and region. Furthermore details on the baseline development have to be provided such as the date of completing the final draft of the baseline section and the name of the person/entity determining the baseline.

Under the Kyoto Protocol the most appropriate of the following baseline approaches, shall be selected:

- a) Historical Emissions: Assume a baseline from a projection of historic and current trends, or business-as-usual, where emission factors are based on this trend and reductions are calculated from this trend;
- b) Market Conditions: Assume a baseline from current market conditions where emission factors are based on the technology used in the market and reductions are calculated by applying this technology;
- c) Best Available Technology: Assume a baseline from the most efficient technological processes (the top 20% of their category under similar

circumstances) available where emission factors are based on commercial availability of this technology and reductions are calculated by applying this technology.

To ensure the project is additional, the project proponent has to describe how the anthropogenic emissions of GHG by sources are reduced below those that would have occurred in the absence of the registered project. This might include as many additionality tests as possible, including environmental additionality, regulatory additionality, investment ranking, technological additionality and barriers assessment.

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Baselines– Other good practice
(Secretary’s Note – additional informative guidance is required)

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A5.3.3 GHG emission reductions and removal enhancements

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(Secretary’s Note – additional informative guidance is required)

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Figure A5 is an example of how emission reductions or removal enhancements may be quantified from baseline and project emissions and removals.

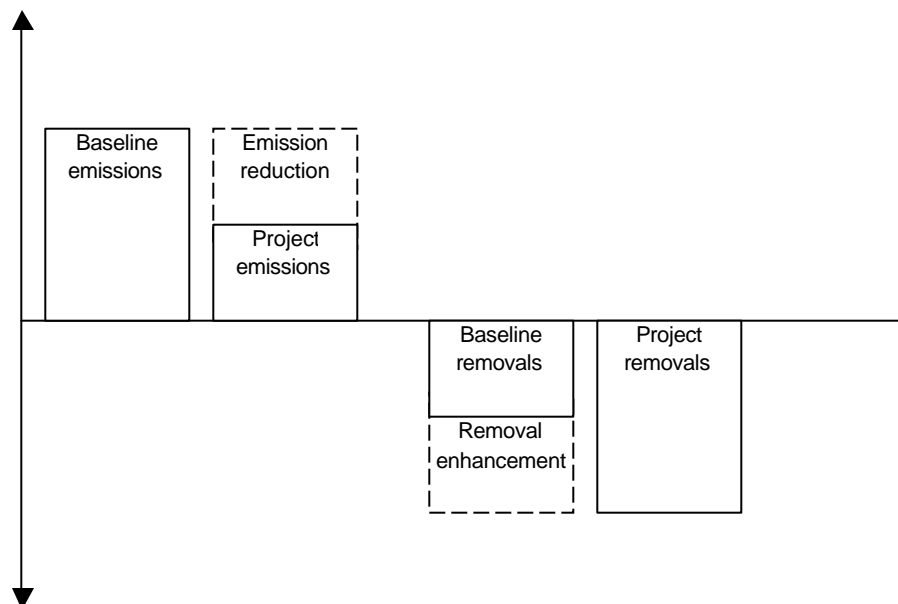
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Figure A5
Illustration of GHG emission reductions and removal enhancements



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A5.3.4 Quality, Monitoring and reporting elements

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Uncertainty assessment and analysis

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(Secretary’s Note – additional informative guidance is required)

1324 An uncertainty assessment can involve either a qualitative (eg, high, medium, low) or
1325 quantitative procedure and typically is less rigorous than an uncertainty analysis, which
1326 is a more rigorous quantitative, systematic procedure to ascertain and quantify
1327 uncertainty.

1328

1329 An uncertainty analysis may include a probability distribution function. An uncertainty
1330 analysis involves a quantitative assessment of the uncertainty of output values caused
1331 by uncertainties in the input values. Generally, a 95% confidence interval is used to
1332 describe the error margins about a mean value (where there is a 5% chance of the true
1333 value falling outside the margins described). However, this does not give guidance on
1334 whether a mean or lower limit value should be taken. The asymmetry (skewness) and
1335 kurtosis of the distribution are important to understand the relative likelihood of that value
1336 being reached. A symmetrical distribution indicates that there is an equal chance of the
1337 true value being either greater or less than the mean value. The kurtosis (flatness about
1338 the mean of the distribution curve) indicates the relative likelihood of the true value being
1339 close to the mean. GHG accounting systems are likely to adopt a conservative approach
1340 to risk management.

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Uncertainty analysis – Kyoto mechanisms

(Secretary's Note – additional informative guidance is required)

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Uncertainty analysis – Other good practice

(Secretary's Note – additional informative guidance is required)

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Quality assurance and control

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(Secretary's Note – additional informative guidance is required)

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Projects may be subject to unpredictable influencing factors that may cause changes to the performance or operation of GHG sources and sinks. Examples of relatively unpredictable influencing factors that may significantly affect GHG removal projects may include substantial climatic variation, fire and pests and diseases. In cases that influencing factors have been identified, the project proponent should perform a sensitivity analysis to assess the effect of influencing factors and should consider the results in the risk management plan. In addition, appropriate monitoring and recalculation should be considered to reconcile these sources of unpredictable uncertainty.

Quality assurance and control – Kyoto mechanisms

(Secretary's Note – additional informative guidance is required)

Under the Kyoto regime the quality assurance and quality control are under the CDM an element of the monitoring methodology and plan, including for each identified gas and source the estimated uncertainty level and the undertaken or planned QA/QC procedures, or explanation why no such procedures are planned.

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Quality assurance and control – Other good practice

(Secretary's Note – additional informative guidance is required)

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Monitoring

(Secretary's Note – additional informative guidance is required)

Monitoring procedures may include schedules, roles and responsibilities, equipment, resources, and methodologies to obtain, estimate, measure, calculate, compile, and record GHG data and information of the project and baseline.

Monitoring – Kyoto mechanisms

(Secretary's Note – additional informative guidance is required)

The monitoring plan under the Kyoto regime is part of the PDD and will be validated by the Designated Operational Entity. The monitoring plan has to provide detailed information related to the monitoring methodology, that means on the collection and archiving of all relevant data, for example:

- Collected or monitored data (owned and/or controlled, affected or related emissions and/or removals which are materially significant) to quantify project GHG emissions and removals;
- Data that are used to calculate the baseline.

The monitored data should be kept for two years after the end of the crediting period or the last issuance of CERs for the project activity.

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Monitoring – Other good practice

(Secretary's Note – additional informative guidance is required)

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Reporting

(Secretary's Note – additional informative guidance is required)

To enable and facilitate verification, the project proponent should be transparent when reporting GHG emissions, removals, emission reductions and removal enhancements.

1385 Table A2 illustrates an example of a template to report project and baseline GHG data
1386 and information.

1387
1388 Examples of methods of distribution of GHG reports and/or information include hardcopy
1389 reports and pamphlets distributed by post or meetings, electronic files downloadable
1390 from the internet, and websites.

1391

Reporting – Kyoto mechanisms

(Secretary's Note – additional informative guidance is required)

Under the Kyoto regime GHG reports are called monitoring reports. The following information has to be included in the monitoring report:

- ID number;
- Data type;
- Data variable;
- Data unit;
- Quantification method (measured, calculated, estimated);
- Recording frequency;
- Proportion of data to be monitored;
- How the data will be archived (electronic, paper);
- How long the data will be archived;
- Other comments.

This kind of information has to be provided for:

- Collected or monitored data (owned and/or controlled emissions and/or removals);
- Data of affected or related emissions which are materially significant;
- Data that are used to calculate the baseline.

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Reporting – Other good practice

(Secretary's Note – additional informative guidance is required)

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1399 **A5.3.5 Project validation**

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1401 *(Secretary's Note – additional informative guidance is required)*

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Validation– Kyoto mechanisms

(Secretary's Note – additional informative guidance is required)

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Vailidation – Other good practice

(Secretary's Note – additional informative guidance is required)

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1405 **A5.4.3 GHG assertion verification**

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1407 *(Secretary's Note – additional informative guidance is required)*

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GHG assertion verification – Kyoto mechanisms

(Secretary's Note – additional informative guidance is required)

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GHG assertion verification – Other good practice

(Secretary's Note – additional informative guidance is required)

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